





February 5, 2019

The attached audit report was completed and prepared for release prior to the commencement of my term of office on January 14, 2019. Reports completed prior to that date contain the signature of my predecessor.

Keith Faber Auditor of State

Columbus, Ohio

# MIAMI VALLEY FIRE DISTRICT MONTGOMERY COUNTY DECEMBER 31, 2017 AND 2016

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# MIAMI VALLEY FIRE DISTRICT MONTGOMERY COUNTY DECEMBER 31, 2017 AND 2016

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#### INDEPENDENT AUDITOR'S REPORT

Miami Valley Fire District Montgomery County 2700 Lyons Road Miamisburg, Ohio 45342

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities and each major fund of the Miami Valley Fire District, Montgomery County, Ohio (the District), as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Miami Valley Fire District Montgomery County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities and each major fund of the Miami Valley Fire District, Montgomery County, Ohio, as of December 31, 2017 and 2016, and the respective changes in cash financial position and the respective budgetary comparison for the General and Emergency Medical Services Fund thereof for the years then ended in accordance with the accounting basis described in Note 2.

#### **Accounting Basis**

We draw attention to Note 2 of the financial statements, which describes the accounting basis. The financial statements are prepared on the cash basis of accounting, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 10, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State

Columbus, Ohio

January 10, 2019

Statement of Net Position - Cash Basis December 31, 2017

	 vernmental activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$ 684,453
Total Assets	\$ 684,453
Net Position	
Restricted for:	
Emergency Medical Services	\$ 395,407
Unrestricted	\$ 289,046
Total Net Position	\$ 684,453

Statement of Activities - Cash Basis For the Year Ended December 31, 2017

				Program (	Cash Re	ceipts	Receipt	Disbursements) as and Changes Net Position
	Dis	Cash	Charges for Services		-	ating Grants & ontributions		vernmental Activities
<b>Governmental Activities</b>								
Public Safety								
Salaries	\$	5,483,189	\$	699,913	\$	4,559,522	\$	(223,754)
Benefits		2,239,822		285,907		1,862,514		(91,401)
Contractual Services		964,309		123,091		801,867		(39,351)
Supplies and Materials		196,455		25,077		163,361		(8,017)
Travel & Transportation		41,627		5,314		34,615		(1,698)
Miscellaneous		369		47		307		(15)
Total Public Safety		8,925,771		1,139,349		7,422,186		(364,236)
Capital Outlay		90,521		11,555		75,272		(3,694)
Debt Service		579,398		73,958		481,796		(23,644)
Total		9,595,690		1,224,862		7,979,254		(391,574)
Total Governmental Activities	\$	9,595,690	\$	1,224,862	\$	7,979,254		(391,574)
				ral Receipts				262.250
			Misce	ellaneous				363,259
			Total	General Recei	pts			363,259
			Chan	ge in Net Positi	on			(28,315)
			Net P	osition Beginni	ing of Y	ear		712,768
			Net P	osition End of	Year		\$	684,453

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2017

	 General	Go	Total Governmental Funds		
Assets					
Equity in Pooled Cash and Cash Equivalents	\$ 289,046	\$ 395,407	\$	684,453	
Total Assets	\$ 289,046	\$ 395,407	\$	684,453	
Fund Balances					
Restricted	\$ -	\$ 395,407	\$	395,407	
Unassigned	 289,046			289,046	
Total Fund Balances	\$ 289,046	\$ 395,407	\$	684,453	

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2017

		General		EMS	Ge	Total overnmental Funds
Receipts Charges for Services	\$	_	\$	1,224,862	\$	1,224,862
Intergovernmental	Ψ	7,979,254	Ψ	1,224,002	Ψ	7,979,254
Other	-	363,259		_		363,259
Total Receipts	\$	8,342,513	\$	1,224,862	\$	9,567,375
Disbursements						
Current:						
Public Safety						
Salaries	\$	4,842,672	\$	640,517	\$	5,483,189
Benefits		2,003,816		236,006		2,239,822
Contractual Services		851,559		112,750		964,309
Supplies and Materials		172,550		23,905		196,455
Travel & Transportation		36,878		4,749		41,627
Miscellaneous		320		50		370
Capital Outlay		81,157		9,363		90,520
Debt Service		519,465		59,933		579,398
Total Disbursements	\$	8,508,417	\$	1,087,273	\$	9,595,690
Net Change in Fund Balances		(165,904)		137,589		(28,315)
Fund Balances Beginning of Year		454,950		257,818		712,768
Fund Balances End of Year	\$	289,046	\$	395,407	\$	684,453

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2017

	Budgeted Amounts						Variance with	
		Original		Final	Actual	Final Budget		
Receipts	·				_		_	
Intergovernmental	\$	7,260,813	\$	7,260,813	\$ 7,979,253	\$	718,440	
Other		238,000		208,000	 363,259		155,259	
Total receipts	\$	7,498,813	\$	7,468,813	\$ 8,342,512	\$	873,699	
Disbursements								
Current:								
Public Safety								
Salaries	\$	4,316,841	\$	5,081,958	\$ 4,842,672	\$	239,286	
Benefits		1,640,145		1,930,844	2,003,816		(72,972)	
Contractual Services		717,189		844,304	851,559		(7,255)	
Supplies and Materials		197,762		232,813	172,550		60,263	
Travel & Transportation		39,811		46,867	36,878		9,989	
Miscellaneous		-		-	319		(319)	
Capital Outlay		581,134		365,134	81,157		283,977	
Debt Service				318,930	 519,465		(200,535)	
Total Disbursements	\$	7,492,882	\$	8,820,850	\$ 8,508,416	\$	312,434	
Net Change in Fund Balance		5,931		(1,352,037)	(165,904)		1,186,133	
Unencumbered Fund Balance Beginning of Year		454,950		454,950	 454,950		<u>-</u> _	
Prior Year Encumbrances Appropriated								
Unencumbered Fund Balance End of Year	\$	460,881	\$	(897,087)	\$ 289,046	\$	1,186,133	

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis Emergency Medical Services Fund For the Year Ended December 31, 2017

	Budgeted Amounts					Variance with		
		Original		Final		Actual	Final Budget	
Receipts								_
Charges for Services	\$	1,200,000	\$	1,200,000	\$	1,224,862	\$	24,862
Intergovernmental		2,500		2,500				(2,500)
Total receipts	\$	1,202,500	\$	1,202,500	\$	1,224,862	\$	22,362
Disbursements								
Current:								
Public Safety								
Salaries	\$	720,458	\$	720,458	\$	640,517	\$	79,941
Benefits		235,553		235,553		236,006		(453)
Contractual Services		115,098		115,098		112,750		2,348
Supplies and Materials		31,738		31,738		23,905		7,833
Travel & Transportation		6,389		6,389		4,749		1,640
Miscellaneous		-		-		50		(50)
Capital Outlay		-		-		9,363		(9,363)
Debt Service		93,264		93,264		59,933		33,331
Total Disbursements	\$	1,202,500	\$	1,202,500	\$	1,087,273	\$	115,227
Excess of Receipts Over (Under) Disbursements						137,589		137,589
Net Change in Fund Balance		-		-		137,589		137,589
Unencumbered Fund Balance Beginning of Year		257,818		257,818		257,818		
Prior Year Encumbrances Appropriated						<u> </u>		
Unencumbered Fund Balance End of Year	\$	257,818	\$	257,818	\$	395,407	\$	137,589

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2017

#### **NOTE 1 - REPORTING ENTITY**

The constitution and laws of the State of Ohio establish the rights and privileges of the Miami Valley Fire District, Montgomery County, (the District), as a body politic and corporate. An agreement between the City of Miamisburg and Miami Township established the entity over a five-year period beginning May 30, 2012. On April 12, 2017, the City and Township executed a *Successor Comprehensive Agreement for the Provision of Fire Protection and Emergency Medical Services* to make the district permanent as prescribed in the 2012 agreement.

A five-member Board of Trustees governs the District. The City and the Township each appoint two of the trustees, with the remaining appointment made by the four members appointed by the City and the Township. The District provides fire protection and rescue services within the District and by contract to areas outside the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. The District provides fire and emergency medical services to the residents of Miamisburg and Miami Township.

### Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District.

Based on these criteria, the District has no component units.

#### Jointly Governed Organizations and Public Entity Risk Pool

The District is a jointly governed organization between the City of Miamisburg and Miami Township. By-laws were adopted by the District and allow for a five-member governing Board of Trustees. The City appoints two trustees, the Township appoints two trustees and one trustee is selected by the total membership of the Board of Trustees. Funding for the District is provided by levy funds and general fund monies of the City and Township. It is the intention of the District to ultimately pursue a levy of taxes in an amount to replace the existing Township and City contributions for the operation of the District.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# **NOTE 1 - REPORTING ENTITY (continued)**

The By-laws provide for an Operational Oversight Committee which is occupied by the City Manager and Township Administrator. This committee will review and comment on budget proposals, personnel policy and operational and procedural matters. The final budget is approved by the Fire District Trustees. The City or Township does not have any equity interest in the Miami Valley Joint Fire District.

### Public Entity Risk Pool

The District participates in one public entity risk pool, the Public Entities Pool of Ohio (PEP). Note 5 to the financial statements provides additional information for this entity.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in the Basis of Accounting Section of this note, these financial statements are presented on the cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

### Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. All activities of the District are governmental activities.

The statement of net position presents the cash balances of the governmental activities of the District at year end. The statement of activities compares disbursements with program receipts for each of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

Fund Financial Statements During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Fund Accounting

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the District's funds are categorized as governmental.

*Governmental Funds* The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

**General Fund** This fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**EMS Fund** This fund accounts for charges for services receipts and expenditures related to the District's ambulance operations.

### Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### **Budgetary Process**

The Ohio Revised Code requires all funds to be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. Estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the District Fiscal Officer. The amounts reported as original budgeted amounts on the budgetary statements reflect the amounts estimated to be received when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts estimated to be received at the time the final appropriations were passed by the Board.

*Encumbrances* The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The appropriations resolution is the District's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the District. The legal level of control has been established at the fund level for all funds.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

# **Deposits and Investments**

To improve cash management, cash received by the District is pooled and deposited. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

#### Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- *Non-spendable* The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.
- **Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.
- Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of District Trustees. Those committed amounts cannot be used for any other purpose unless the District Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

- Assigned Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.
- *Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Restricted Assets

Cash and cash equivalents are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. No restricted assets were reflected as assets in the accompanying financial statements.

#### **Inventory and Prepaid Items**

The District reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### Inter-fund Receivables/Payables

The District reports advances-in and advances-out for inter-fund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for postretirement healthcare benefits.

#### **Long-Term Obligations**

The District's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt and capital leases are reported when cash is received or the capital lease is initiated and principal and interest payments are reported when paid.

#### Net position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net position reports restricted net position of \$395,407, none of which is restricted by enabling legislation.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The District's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net position is available.

#### **Inter-fund Transactions**

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the General and EMS Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis). The District had no outstanding encumbrances at December 31, 2017.

#### **NOTE 4 – DEPOSITS AND INVESTMENTS**

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

# **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

# **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

#### **Deposits**

Effective July 1, 2017, the Ohio Pooled Collateral System (OPCS) was implemented by the Office of the Ohio Treasurer of State. Financial institutions have the option of participating in OPCS or collateralizing utilizing the specific pledge method. The District maintains deposit accounts that are collateralized through the Ohio Pooled Collateral System (OPCS).

Ohio Revised Code Section 135.182(B)(1) requires the total market value of securities pledged to be 102 percent of the total amount of all uninsured public deposits. Contrary to the Ohio Revised Code, \$45,249 of the District's cash balance was uncollateralized on December 29, 2017.

#### **Investments**

The District holds no investments at December 31, 2017.

#### **NOTE 5 – RISK MANAGEMENT**

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Insurance Services Group, Inc. (York) functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2017, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

PEP's financial statements (audited by other auditor's) conform with generally accepted accounting principles, and reported the following assets, liabilities and net position at December 31, 2017.

	<u>2017</u>
Assets	\$44,452,326
Liabilities	(13,004,011)
Net Position	<u>\$31,448,315</u>

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# **NOTE 5 – RISK MANAGEMENT (continued)**

At December 31, 2017 the liabilities above include approximately \$11.8 million of estimated incurred claims payable. The assets above also include approximately \$11.3 million of unpaid claims to be billed. The Pool's membership increased to 527 members in 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2017, the District's share of these unpaid claims collectible in future years is approximately \$40,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP
<u>2017</u>
\$63,359

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

### NOTE 6 – DEFINED BENEFIT PENSION PLANS

#### Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - District employees, other than full-time firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three-member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 52 with 15 years of service credit	Age 48 with 25 years of service credit	Age 48 with 25 years of service credit
i	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
		service for the first 25 years and 2.1%
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.170

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local		Public Safety	Law Enforcement
2016 Statutory Maximum Contribution Rates				
Employer	14.0	%	18.1 %	18.1 %
Employee	10.0	%	*	**
2016 Actual Contribution Rates				
Employer:				
Pension	12.0	%	16.1 %	16.1 %
Post-employment Health Care Benefits	2.0		2.0	2.0
Total Employer	14.0	%	18.1 %	18.1 %
Employee	10.0	%	12.0 %	13.0 %

<sup>\*</sup> This rate is determined by OPERS' Board and has no maximum rate established by ORC.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District's contractually required contribution was \$3,200 for year 2017.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – Full-time District firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

<sup>\*\*</sup> This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3% of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

Employer	24.00	%
Employee	12.25	%
2016 Actual Contribution Rates		
Employer:		
Pension	23.50	%
Post-employment Health Care Benefits	0.50	
Total Employer	24.00	%

Employer contribution rates are expressed as a percentage of covered payroll. The District's contractually required contribution to OP&F was \$1,274,728 for 2017.

#### **NOTE 7 – POST-EMPLOYMENT BENEFITS**

Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

# **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

OPERS maintained two cost-sharing, multiple-employer defined benefit postemployment health care trusts, which funded multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of Other Post Employment Benefit (OPEB) as described in GASB Statement 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, state and local employers contributed at a rate of 14.0% of earnable salary and public safety and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

At the beginning of 2016, OPERS maintained three health care trusts. The two cost-sharing, multiple employer trusts, the 401(h) Health Care Trust (401(h) Trust) and the 115 Health Care Trust (115 Trust), worked together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. Each year, the OPERS Board of Trustees determines the portion of the employer contributions rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0% for both the Traditional Pension and Combined plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) Trust that provides funding for a Retiree Medical Account (RMA) for Member-Directed Plan members. The employer contribution as a percentage of covered payroll deposited to the RMAs for 2016 was 4.0%.

In March 2016, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate all health care assets into the 115 Trust. Transition to the new health care trust structure occurred during 2016. OPERS Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2016, will reflect a partial year of activity in the 401(h) Trust and VEBA Trust prior to the termination of these trusts as of end of business day June 30, 2016, and the assets and liabilities, or net position, of these trusts being consolidated into the 115 Trust on July 1, 2016.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

# **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

Substantially all of the District's contribution allocated to fund postemployment health care benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2017, 2016, and 2015 was \$450, \$481, and \$703 respectively. The full amount has been contributed for 2017, 2016, and 2015.

Ohio Police and Fire Pension Fund

Plan Description - The District contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, Medicare Part B Premium, and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 45.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at www.op-f.org.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24% of covered payroll for police and fire employer units. The Ohio Revised Code states that that employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was 0.5% of covered payroll from January 1, 2017 through December 31, 2017. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h)

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2017 (Continued)

#### **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

The District's contribution to OP&F for the years ended December 31, 2017, 2016, and 2015 were \$26,769, \$26,528, and \$26,170, respectively. The full amount has been contributed for 2017, 2016, and 2015.

#### **NOTE 8 – LEASES**

The District leases its equipment from the City of Miamisburg and Miami Township. According to the terms of the master agreement that established the District, the District leases all equipment except for the new firehouse for the flat rate of \$1 per year. Although the District is not the legal obligor on leases, it pays a fire engine lease on behalf of Miami Township and a pumper truck lease and ladder truck lease on behalf of the City of Miamisburg.

During 2016, the District purchased a Rosenbauer Aerial ladder fire truck for \$1,107,622 that replaced a damaged ladder truck. Insurance proceeds of \$677,622 were used in the purchase and the remaining \$430,000 was obtained through an equipment lease agreement with the City of Miamisburg.

Amortization of the above debt, including interest, is scheduled as follows through 2030:

Year Ending 12/31/:	Fire Station 51 Lease Payment		Pumper Truck Lease		 er Truck ease
2018	\$	317,980	\$	87,382	\$ 89,130
2019		316,636		87,382	89,130
2020		314,581		_	89,130
2021		315,984		-	-
2022		313,923		-	-
2023-27		1,579,404		-	-
2028-30		946,956		-	
	\$	4,105,464	\$	174,764	\$ 267,390

### **NOTE 9 - CONTINGENT LIABILITIES**

The District is party to various legal proceedings seeking damages. District management is of the opinion that the ultimate disposition of the various claims and legal proceedings will not have a material effect, if any, on the financial statements of the District. The District also participates in various grant programs. These programs may be subject to financial and compliance audits by the grantor or their representative.

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Statement of Net Position - Cash Basis December 31, 2016

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$712,768
Total Assets	\$712,768
Net Position	
Restricted for:	
Emergency Medical Services	257,818
Unrestricted	454,950
Total Net Position	\$712,768

Statement of Activities - Cash Basis For the Year Ended December 31, 2016

	Cash Disbursements			Program C	ash Rec	ceipts	Receip	Disbursements) ots and Changes n Net Position	
									_
Governmental Activities									
Public Safety Salaries Benefits Contractual Services Supplies and Materials Travel & Transportation Miscellaneous Total Public Safety Capital Outlay Debt Service Total	\$	5,519,785 2,136,783 1,033,167 227,029 44,271 6,765 8,967,800 733,937 583,615 10,285,352	\$	646,057 250,098 120,926 26,572 5,182 792 1,049,627 85,903 68,308 1,203,838	\$	3,826,944 1,481,462 716,310 157,402 30,694 4,690 6,217,502 508,849 404,628 7,130,979	\$	(1,046,784) (405,223) (195,931) (43,055) (8,395) (1,283) (1,700,671) (139,185) (110,679) (1,950,535)	
Total Governmental Activities	\$	10,285,352	\$	1,203,838	\$	7,130,979		(1,950,535)	
				al Receipts laneous				275,870	
			Total (	General Receipts				275,870	
			Chang	e in Net Position				(1,674,665)	
			Net Po	sition Beginning	of Year	r	-	2,387,433	
			Net Po	sition End of Yea	ar		\$	712,768	

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2016

	General	EMS	Total Governmental Funds
Assets			
Equity in Pooled Cash and Cash Equivalents	\$454,950	\$257,818	\$712,768
Total Assets	\$454,950	\$257,818	\$712,768
Fund Balances			
Restricted		257,818	257,818
Assigned	454,950	0	454,950
Total Fund Balances	\$454,950	\$257,818	\$712,768

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances
Governmental Funds
For the Year Ended December 31, 2016

	General	EMS	Total Governmental Funds
Receipts			
Charges for Services	\$0	\$1,203,838	\$1,203,838
Intergovernmental	7,130,979	0	7,130,979
Other	275,870	0	275,870
Total Receipts	7,406,849	1,203,838	8,610,687
Disbursements			
Current:			
Public Safety			
Salaries	4,827,820	691,965	5,519,785
Benefits	1,891,216	245,567	2,136,783
Contractual Services	906,883	126,284	1,033,167
Supplies and Materials	199,915	27,114	227,029
Travel & Transportation	38,958	5,313	44,271
Miscellaneous	6,037	728	6,765
Capital Outlay	657,793	76,144	733,937
Debt Service	512,730	70,885	583,615
Total Disbursements	9,041,352	1,244,000	10,285,352
Net Change in Fund Balances	(1,634,503)	(40,162)	(1,674,665)
Fund Balances Beginning of Year	2,089,453	297,980	2,387,433
Fund Balances End of Year	\$454,950	\$257,818	\$712,768

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2016

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Intergovernmental	\$7,329,207	\$7,329,207	\$7,130,979	(\$198,228)
Other	289,520	289,520	275,870	(13,650)
Total receipts	7,618,727	7,618,727	7,406,849	(211,878)
Disbursements				
Current:				
Public Safety				
Salaries	4,609,241	4,832,904	4,827,820	5,084
Benefits	1,791,216	1,917,096	1,891,216	25,880
Contractual Services	842,121	1,107,294	906,883	200,411
Supplies and Materials	201,380	240,234	199,915	40,319
Travel & Transportation	54,706	54,706	38,958	15,748
Miscellaneous	5,231	6,037	6,037	0
Capital Outlay	786,684	906,067	657,793	248,274
Debt Service	613,110	706,152	512,730	193,422
Total Disbursements	8,903,689	9,770,490	9,041,352	729,138
Net Change in Fund Balance	(1,284,962)	(2,151,763)	(1,634,503)	517,260
Unencumbered Fund Balance Beginning of Year	1,358,963	1,358,963	1,358,963	0
Prior Year Encumbrances Appropriated	730,490	730,490	730,490	0
Unencumbered Fund Balance End of Year	\$804,491	(\$62,310)	\$454,950	\$517,260

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Emergency Medical Services Fund For the Year Ended December 31, 2016

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Charges for Services	\$1,200,000	\$1,200,000	\$1,203,838	\$3,838
Intergovernmental	2,500	2,500	0	(2,500)
Other	500	500	0	(500)
Total receipts	1,203,000	1,203,000	1,203,838	838
Disbursements				
Current:				
Public Safety				
Salaries	706,367	691,965	691,965	0
Benefits	235,898	245,567	245,567	0
Contractual Services	112,335	126,284	126,284	0
Supplies and Materials	29,299	27,114	27,114	0
Travel & Transportation	7,172	5,313	5,313	0
Miscellaneous	769	728	728	0
Capital Outlay	57,570	76,144	76,144	0
Debt Service	53,590	70,885	70,885	0
Total Disbursements	1,203,000	1,244,000	1,244,000	0
Net Change in Fund Balance	0	(41,000)	(40,162)	838
Unencumbered Fund Balance Beginning of Year	297,980	297,980	297,980	0
Unencumbered Fund Balance End of Year	\$297,980	\$256,980	\$257,818	\$838

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016

#### **NOTE 1 – REPORTING ENTITY**

The constitution and laws of the State of Ohio establish the rights and privileges of the Miami Valley Fire District, Montgomery County, (the District), as a body politic and corporate. An agreement between the City of Miamisburg and Miami Township established the entity over a five-year period beginning May 30, 2012. The agreement between these entities establishing the District can then be renewed or the entities can agree to dissolve the District according to the provisions of the agreement. A five-member Board of Trustees governs the District. The City and the Township each appoint two of the trustees, with the remaining appointment made by the four members appointed by the City and the Township.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. The District provides fire and emergency medical services to the residents of Miamisburg and Miami Township.

#### Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District.

Based on these criteria, the District has no component units.

#### Jointly Governed Organizations and Public Entity Risk Pool

The District is a jointly governed organization between the City of Miamisburg and Miami Township. By-laws were adopted by the District and allow for a five member governing Board of Trustees. The City appoints two trustees, the Township appoints two trustees and one trustee is selected by the total membership of the Board of Trustees. Funding for the District is provided by levy funds and general fund monies of the City and Township. It is the intention of the District to ultimately pursue a levy of taxes in an amount to replace the existing Township and City contributions for the operation of the District.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### **NOTE 1 – REPORTING ENTITY (continued)**

The By-laws provide for an Operational Oversight Committee which is occupied by the City Manager and Township Administrator. This committee will review and comment on all budget proposals, personnel policy and operational and procedural matters, with the final budget approved by City Council and Township Trustees. The City or Township does not have any equity interest in the Miami Valley Joint Fire District.

#### Public Entity Risk Pool

The District participates in one public entity risk pool, the Public Entities Pool of Ohio (PEP). Note 5 to the financial statements provides additional information for this entity.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in the Basis of Accounting Section of this note, these financial statements are presented on the cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

#### **Basis of Presentation**

The District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. All activities of the District are governmental activities.

The statement of net position presents the cash balances of the governmental activities of the District at year end. The statement of activities compares disbursements with program receipts for each of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**Fund Financial Statements** During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### **Fund Accounting**

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the District's funds are categorized as governmental.

Governmental Funds The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

*General* The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**EMS** The EMS Fund accounts for charges for services receipts and expenditures related to the District's ambulance operations.

#### Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### **Budgetary Process**

The Ohio Revised Code requires all funds to be budgeted annually.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations are additionally reviewed by the City of Miamisburg and Miami Township governing authorities. Appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1.

Estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the District Fiscal Officer. The amounts reported as original budgeted amounts on the budgetary statements reflect the amounts estimated to be received when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts estimated to be received at the time the final appropriations were passed by the Board.

#### **Encumbrances**

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

The appropriations resolution is the District's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the District. The legal level of control has been established at the fund, department, and object level for all funds.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

#### Cash and Investments

To improve cash management, cash received by the District is pooled and deposited. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Restricted Assets

Cash and cash equivalents are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. No restricted assets were reflected as assets in the accompanying financial statements.

#### **Inventory and Prepaid Items**

The District reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

## Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Inter-fund Receivables/Payables

The District reports advances-in and advances-out for inter-fund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for postretirement healthcare benefits.

## **Long-Term Obligations**

The District's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt and capital leases are reported when cash is received or the capital lease is initiated and principal and interest payments are reported when paid.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Net position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net position reports restricted net position of \$257,818, none of which is restricted by enabling legislation.

The District's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net position is available.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of District Trustees. Those committed amounts cannot be used for any other purpose unless the District Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Inter-fund Transactions**

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the General and EMS Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis). The District had no outstanding encumbrances at December 31, 2016.

#### **NOTE 4 – DEPOSITS AND INVESTMENTS**

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or can be withdrawn on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days. Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the clerk/treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$464,612 of the District's bank balance of \$714,612 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

The District holds no investments at December 31, 2016.

#### **NOTE 5 – RISK MANAGEMENT**

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (ARPCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2016, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### **NOTE 5 – RISK MANAGEMENT (continued)**

#### **Financial Position**

PEP's financial statements (audited by other auditors) conform with generally accepted accounting principles, and reported the following assets, liabilities and net position at December 31, 2016:

	<u>2016</u>
Assets	\$42,182,281
Liabilities	(13,396,700)
Net Position	<u>\$28,785,581</u>

At December 31, 2016 the liabilities above include approximately \$12.0 million of estimated incurred claims payable. The assets above also include approximately \$11.5 million of unpaid claims to be billed. The Pool's membership increased from 499 members in 2015 to 520 members in 2016. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2016, the District's share of these unpaid claims collectible in future years is approximately \$42,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP
<u>2016</u>
\$62,082

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### NOTE 6 – DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - District employees, other than full-time firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Group A	Group B	Group C	
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups	
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after	
after January 7, 2013	ten years after January 7, 2013	January 7, 2013	
State and Local	State and Local	State and Local	
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:	
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit	
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit	
Formula:	Formula:	Formula:	
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%	
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35	
Public Safety	Public Safety	Public Safety	
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:	
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit	
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit	
Law Enforcement	Law Enforcement	Law Enforcement	
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:	
Age 52 with 15 years of service credit	Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	
	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit	
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement	
Formula:	Formula:	Formula:	
		2.5% of FAS multiplied by years of	
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	
2.5% of FAS multiplied by years of service for the first 25 years and 2.1%	2.5% of FAS multiplied by years of service for the first 25 years and 2.1%	2.5% of FAS multiplied by years of service for the first 25 years and 2.1%	

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Sta	ate		Public			Law	
	and Local		Safety		Enforcement			
2015 Statutory Maximum Contribution Rates								
Employer	14	.0	%	18.1	%		18.1	%
Employee	10	0.0	%	*			**	
2015 Actual Contribution Rates								
Employer:								
Pension	12	0.0	%	16.1	%		16.1	%
Post-employment Health Care Benefits	2	0.0		2.0		- :	2.0	
Total Employer	14	.0	%	18.1	%	-	18.1	%
Employee	10	0.0	%	12.0	%		13.0	%
* This rate is determined by OPERS' Board and h	as no r	nax	kimum	rate esta	blish	ned by	ORC	J.
** This rate is also determined by OPERS' Board,	but is li	mit	ed by	ORC to	not n	nore		
than 2 percent greater than the Public Safety rat	e.							

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The District's contractually required contribution was \$3,305 for year 2016.

Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - District full-time firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Firefighters
2015 Statutory Maximum Contribution Rates	
Employer	24.00 %
Employee:	
January 1, 2015 through July 1, 2015	11.50 %
July 2, 2015 through December 31, 2015	12.25 %
2015 Actual Contribution Rates	
Employer:	
Pension	23.50 %
Post-employment Health Care Benefits	0.50
Total Employer	24.00 %
Employee:	
January 1, 2015 through July 1, 2015	11.50 %
July 2, 2015 through December 31, 2015	12.25 %

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Employer contribution rates are expressed as a percentage of covered payroll. The District's contractually required contribution to OPF was \$1,273,320 for 2016.

#### NOTE 7 – POST-EMPLOYMENT BENEFITS

Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintained two cost-sharing, multiple-employer defined benefit postemployment health care trusts, which funded multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

## **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

At the beginning of 2016, OPERS maintained three health care trusts. The two cost-sharing, multiple employer trusts, the 401(h) Health Care Trust (401(h) Trust) and the 115 Health Care Trust (115 Trust), worked together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. Each year, the OPERS Board of Trustees determines the portion of the employer contributions rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0 percent for both the Traditional Pension and Combined plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) Trust that provides funding for a Retiree Medical Account (RMA) for Member-Directed Plan members. The employer contribution as a percentage of covered payroll deposited to the RMAs for 2016 was 4.0 percent.

In March 2016, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate all health care assets into the 115 Trust. Transition to the new health care trust structure occurred during 2016. OPERS Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2016, will reflect a partial year of activity in the 401(h) Trust and VEBA Trust prior to the termination of these trusts as of end of business day June 30, 2016, and the assets and liabilities, or net position, of these trusts being consolidated into the 115 Trust on July 1, 2016.

Substantially all of the District's contribution allocated to fund postemployment health care benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2016, 2015, and 2014 was \$481, \$703, and \$756 respectively. The full amount has been contributed for 2016, 2015 and 2014.

#### Ohio Police and Fire Pension Fund

Plan Description - The District contributes to the Ohio Police and Fire Pension Fund (OPF) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by OPF. OPF provides health care benefits including coverage for medical, prescription drug, dental, vision, Medicare Part B Premium, and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OPF provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OPF meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 45.

The Ohio Revised Code allows, but does not mandate, OPF to provide OPEB benefits. Authority for the OPF Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

#### **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

OPF issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OPF website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units. Active members do not make contributions to the OPEB Plan.

OPF maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OPF Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2016, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OPF Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The District's contribution to OPF for the years ended December 31, 2016, 2015, and 2014 were \$26,528, \$26,170, and \$25,814, respectively. The full amount has been contributed for 2016, 2015 and 2014.

#### **NOTE 8 – LEASES**

The District leases its equipment from the City of Miamisburg and Miami Township. According to the terms of the master agreement that established the District, the District leases all equipment except for the new firehouse for the flat rate of \$1 per year. Although the District is not the legal obligor on leases, it pays a fire engine lease on behalf of Miami Township and a pumper truck lease and ladder truck lease on behalf of the City of Miamisburg. The terms of the master agreement only provide for these terms to extend to June 1, 2017 at which time the agreement can be renewed or the District dissolved.

During 2016, the District purchased a Rosenbauer Aerial ladder fire truck for \$1,107,622 that replaced a damaged ladder truck. Insurance proceeds of \$677,622 were used in the purchase and the remaining \$430,000 was obtained through an equipment lease agreement with the City of Miamisburg.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016 (Continued)

## **NOTE 8 – LEASES (continued)**

Amortization of the above debt, including interest, is scheduled as follows until June 1, 2030:

Year Ending 12/31:	Fire Station 51 Lease Payment	Pumper Truck Lease	Ladder Truck Lease	Engine Lease
2017	\$ 314,237	\$ 87,382	\$ 89,130	\$ 88,609
2018	317,980	87,382	89,130	-
2019	316,636	87,382	89,130	-
2020	314,581	-	89,130	-
2021	315,984	-	-	-
2022-26	1,578,087	-	-	-
2027-30	1,262,196	-	-	-
	\$ 4,419,701	\$ 262,146	\$ 356,520	\$ 88,609

#### **NOTE 9 – CONTINGENT LIABILITIES**

The District is party to various legal proceedings seeking damages. District management is of the opinion that the ultimate disposition of the various claims and legal proceedings will not have a material effect, if any, on the financial statements of the District. The District also participates in various grant programs. These programs may be subject to financial and compliance audits by the grantor or their representative.

#### **NOTE 10 – SUBSEQUENT EVENTS**

On April 12, 2017, the City of Miamisburg and Miami Township terminated the Original Comprehensive Agreement and executed a Successor Agreement. The new agreement requires the Fire District to levy a tax upon all taxable property in accordance with Ohio Rev. Code § 505.37(B) and 505.39. Upon passage of the outside millage levy, the City Council and Township Trustees will terminate any fire levy still in effect for their respective jurisdictions effective no sooner than the effective date of the outside millage levy. Until the Fire District has received revenues from its outside millage levy, both Miamisburg and Miami Township shall continue to fund the District. All equipment, which was leased or provided to the District by Miamisburg and Miami Township shall become the sole and exclusive property of the District.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Miami Valley Fire District Montgomery County 2700 Lyons Road Miamisburg, Ohio 45342

#### To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities and each major fund of the Miami Valley Fire District, Montgomery County, (the District) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 10, 2019, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

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Miami Valley Fire District Montgomery County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

January 10, 2019



#### **MIAMI VALLEY FIRE DISTRICT**

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 5, 2019**