# MIAMI VALLEY FIRE DISTRICT MONTGOMERY COUNTY

# **REGULAR AUDIT**

# FOR THE YEARS ENDED DECEMBER 31, 2023-2022



#### MIAMI VALLEY FIRE DISTRICT MONTGOMERY COUNTY DECEMBER 31, 2023 AND 2022

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#### INDEPENDENT AUDITOR'S REPORT

Miami Valley Fire District Montgomery County 2710 Lyons Road Miamisburg, Ohio 45342

To the Board of Trustees:

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the cash-basis financial statements of the governmental activities and each major fund of the Miami Valley Fire District, Montgomery County, Ohio (the District), as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities and each major fund of the District, as of December 31, 2023 and 2022, and the respective changes in cash-basis financial position, and the respective budgetary comparisons for the General, Emergency Medical Services, Grant, Debt Service, and Capital Improvement Funds thereof for the years then ended in accordance with the cash-basis of accounting described in Note 2.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter - Accounting Basis**

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Miami Valley Fire District Montgomery County Independent Auditor's Report Page 2

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Miami Valley Fire District Montgomery County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 14, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal compliance.

TAHI

Keith Faber Auditor of State Columbus, Ohio

February 14, 2025

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Statement of Net Position - Cash Basis December 31, 2023

	Governmental Activities
Assets	
Equity in Pooled Cash and Investments	\$5,102,736
Total Assets	\$5,102,736
Net Position	
Restricted for:	
Emergency Medical Services	\$292,400
Grant	\$430,664
Debt	\$0
Capital	492,555
Unrestricted	3,887,117
Total Net Position	\$5,102,736

# Statement of Activities - Cash Basis For the Year Ended December 31, 2023

		Program C	ash Receipts	Net (Disbursements) Receipts and Changes in Net Position
	Cash Disbursements	Charges for Services	Operating Grants & Contributions	Governmental Activities
Governmental Activities <i>Public Safety</i> Salaries	\$6,334,668	\$925,018	\$267,609	(\$5,142,041)
Benefits Contractual Services Supplies and Materials	2,725,988 1,314,772 324,232	398,061 191,989 47,346	115,160 55,542 13,697	(2,212,767) (1,067,241) (263,189)
Travel & Transportation Miscellaneous	44,217 181,315	6,457 26,476	1,867 7,660	(35,893) (147,179)
<i>Total Public Safety</i> Capital Outlay Principal Retirement	10,925,192 1,053,455 413,147	\$1,595,347 153,844 60,330	\$461,535 44,417 17,527	(8,868,310) (855,194) (335,290)
Interest and Fiscal Charges Total	78,066 \$12,469,860	<u> </u>	3,297 526,776	(63,369) (\$10,122,163)
Total Governmental Activities	\$12,469,860	\$1,820,921	\$526,776	(\$10,122,163)
		General Receipts Property Taxes Investment Earnings Miscellaneous		12,942,632 \$179,387 283,138
		Total General Receipts	5	13,405,157
		<b>Other Financing Sou</b> Proceeds of Lease	rces	317,613
		Change in Net Positior	1	3,600,607
		Net Position Beginning	g of Year	1,502,129
		Net Position End of Ye	ear	\$5,102,736

### Statement of Cash Basis Assets and Fund Balances

Governmental Funds

December 31, 2023

	General	EMS	Grant	Debt Service	Capital Improvement	Total Governmental Funds
Assets						
Equity in Pooled Cash and Investments <i>Total Assets</i>	\$3,887,117 \$3,887,117	\$292,400 \$292,400	\$430,664 \$430,664	\$0 \$0	\$492,555 \$492,555	\$5,102,736 \$5,102,736
Fund Balances Restricted Assigned Unassigned Total Fund Balances	\$0 47,599 <u>3,839,518</u> \$3,887,117	\$292,400 0 0 \$292,400	\$430,664 0 0 \$430,664	\$0 0 0 \$0	\$492,555 0 0 \$492,555	\$1,215,619 47,599 <u>3,839,518</u> \$5,102,736

Miami Valley Fire District Montgomery County, Ohio Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances

Governmental Funds

For the Year Ended December 31, 2023

	General	EMS	Grant	Debt Service	Capital Improvement	Total Governmental Funds
Receipts						
Property Taxes	\$12,942,632	\$0	\$0	\$0	\$0	\$12,942,632
Charges for Services	0	1,820,920	0	0	0	1,820,920
Intergovernmental	340,162	755	185,860	0	0	526,777
Interest	179,387	0	0	0	0	179,387
Other	283,138	0	0	0	0	283,138
Total Receipts	13,745,319	1,821,675	185,860	0	0	15,752,854
Disbursements						
Current:						
Public Safety						
Salaries	4,384,667	1,950,000	0	0	0	6,334,667
Benefits	2,725,987	0	0	0	0	2,725,987
Contractual Services	1,313,177	0	0	0	1,595	1,314,772
Supplies and Materials	324,232	0	0	0	0	324,232
Travel & Transportation	44,218	0	0	0	0	44,218
Miscellaneous	181,315	0	0	0	0	181,315
Capital Outlay	45,178	0	185,860	0	822,418	1,053,456
Debt Service						
Principal Retirement	18,507	0	0	195,120	199,519	413,146
Interest and Fiscal Charges	2,729	0	0	63,089	12,249	78,067
Total Disbursements	9,040,010	1,950,000	185,860	258,209	1,035,781	12,469,860
Other Financing Sources (Uses)						
Proceeds of Lease	0	0	0	0	317,613	317,613
Transfers In	0	0	0	258,209	880,000	1,138,209
Transfers Out	(1,138,209)	0	0	0	0	(1,138,209)
Advances In	0	0	430,664	0	0	430,664
Advances Out	(430,664)	0	0	0	0	(430,664)
Total Other Financing Sources (Uses)	(1,568,873)	0	430,664	258,209	1,197,613	317,613
Net Change in Fund Balances	3,136,436	(128,325)	430,664	0	161,832	3,600,607
Fund Balances Beginning of Year	750,681	420,725	0	0	330,723	1,502,129
Fund Balances End of Year	\$3,887,117	\$292,400	\$430,664	\$0	\$492,555	\$5,102,736

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2023

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Property Taxes	\$11,006,722	\$11,006,722	\$12,942,632	\$1,935,910
Intergovernmental	1,572,389	1,572,389	340,162	(1,232,227)
Interest	20,000	20,000	179,387	159,387
Other	251,260	251,260	283,138	31,878
Total receipts	12,850,371	12,850,371	13,745,319	894,948
Disbursements				
Current:				
Public Safety				
Salaries	4,605,013	4,602,898	4,384,667	218,231
Benefits	2,995,655	2,997,770	2,725,988	271,782
Contractual Services	1,374,789	1,384,315	1,313,177	71,138
Supplies and Materials	415,000	340,468	324,232	16,236
Travel & Transportation	20,000	49,096	44,218	4,878
Miscellaneous	1,000	181,315	181,315	0
Capital Outlay	0	45,178	45,178	0
Debt Service				
Principal Retirement	0	18,507	18,507	0
Interest and Fiscal Charges	0	2,729	2,729	0
Total Disbursements	9,411,457	9,622,276	9,040,011	582,265
Excess of Receipts Over (Under) Disbursements	3,438,914	3,228,095	4,705,308	1,477,213
Other Financing Sources (Uses)				
Transfers Out	(1,138,209)	(1,138,209)	(1,138,209)	0
Advances Out	0	(430,664)	(430,664)	0
Total Other Financing Sources (Uses)	(1,138,209)	(1,568,873)	(1,568,873)	0
Net Change in Fund Balance	2,300,705	1,659,222	3,136,435	1,477,213
Fund Balance Beginning of Year	605,563	605,563	605,563	0
Prior Year Encumbrances Appropriated	145,119	145,119	145,119	0
Fund Balance End of Year	\$3,051,387	\$2,409,904	\$3,887,117	\$1,477,213

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Emergency Medical Services Fund For the Year Ended December 31, 2023

	Budgeted A	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Charges for Services	\$1,650,000	\$1,650,000	\$1,820,920	\$170,920
Intergovernmental	2,600	2,600	755	(1,845)
Total receipts	1,652,600	1,652,600	1,821,675	169,075
Disbursements				
Current:				
Public Safety				
Salaries	1,800,000	1,950,000	1,950,000	0
Total Disbursements	1,800,000	1,950,000	1,950,000	0
Net Change in Fund Balance	(147,400)	(297,400)	(128,325)	169,075
Fund Balance Beginning of Year	420,725	420,725	420,725	0
Fund Balance End of Year	\$273,325	\$123,325	\$292,400	\$169,075

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Grant Fund For the Year Ended December 31, 2023

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Intergovernmental	\$1,394,236	\$1,394,236	\$185,860	(\$1,208,376)
Total receipts	1,394,236	1,394,236	185,860	(1,208,376)
Disbursements				
Current:				
Public Safety				
Salaries	567,467	0	0	0
Benefits	305,769	0	0	0
Capital Outlay	471,000	508,386	508,386	0
-				
Total Disbursements	1,344,236	508,386	508,386	0
-				
Excess of Receipts Over (Under) Disburse	50,000	885,850	(322,526)	(1,208,376)
-				
<b>Other Financing Sources (Uses)</b>				
Advances In	0	430,664	430,664	0
Total Other Financing Sources (Uses)	0	430,664	430,664	0
-				
Net Change in Fund Balance	50,000	1,316,514	108,138	(1,208,376)
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$50,000	\$1,316,514	\$108,138	(\$1,208,376)
•				

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Debt Service Fund For the Year Ended December 31, 2023

	Budgeted A	Amounts		Variance with
-	Original	Final	Actual	Final Budget
Disbursements				
Current:				
Debt Service				
Principal Retirement	195,120	195,120	195,120	0
Interest and Fiscal Charges	63,089	63,089	63,089	0
Total Disbursements	258,209	258,209	258,209	0
Excess of Receipts Over (Under) Disburse	(258,209)	(258,209)	(258,209)	0
<b>Other Financing Sources (Uses)</b> Transfers In	258,209	258,209	258,209	0
Total Other Financing Sources (Uses)	258,209	258,209	258,209	0
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$0	\$0

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Capital Improvement Fund For the Year Ended December 31, 2023

	Budgeted A	Amounts		Variance with
	Original	Final	Actual	Final Budget
Disbursements				
Current:				
Contractual Services	0	1,595	1,595	0
Capital Outlay	498,817	884,430	879,457	4,973
Debt Service				
Principal Retirement	114,183	199,519	199,519	0
Interest and Fiscal Charges	12,249	12,249	12,249	0
Total Disbursements	625,249	1,097,793	1,092,820	4,973
Excess of Receipts Over (Under) Disbursements	(625,249)	(1,097,793)	(1,092,820)	4,973
Other Financing Sources				
Proceeds of Lease	0	317,613	317,613	0
Transfers In	0	880,000	880,000	0
Total Other Financing Sources	0	1,197,613	1,197,613	0
Net Change in Fund Balance	(625,249)	99,820	104,793	4,973
Fund Balance Beginning of Year	330,723	330,723	330,723	0
Fund Balance End of Year	(\$294,526)	\$430,543	\$435,516	\$4,973

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Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# **NOTE 1 - REPORTING ENTITY**

The constitution and laws of the State of Ohio establish the rights and privileges of the Miami Valley Fire District, Montgomery County, (the District), as a body politic and corporate. An agreement between the City of Miamisburg and Miami Township established the entity over a five-year period beginning May 30, 2012. On April 12, 2017, the City and Township executed a *Successor Comprehensive Agreement for the Provision of Fire Protection and Emergency Medical Services* to make the district permanent as prescribed in the 2012 agreement.

On November 8, 2022, the District passed an 11-mill property tax levy. The levy will allow the District to provide fire and emergency medical services to all citizens within the City and Township beginning January 1, 2023, independent of City and Township levies and contributions. Pursuant to the comprehensive agreement, if the Fire District Board of Trustees determines that additional funds are needed to meet the obligations of the District, the Board may petition the City of Miamisburg and Miami Township for additional funds.

A five-member Board of Trustees governs the District. The City and Township each appoint two of the trustees, with the remaining appointment made by the four members appointed by the City and the Township. The District provides fire protection and rescue services with the District and by contract to areas outside the District.

The by-laws provide for an Operational Oversight Committee which is occupied by the City Manager and Township Administrator. This committee will review and comment on budget proposals, personnel policy, and operational and procedural matters. The final budget is approved by the Fire District Trustees. The City or Township does not have any equity interest in the Miami Valley Fire District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. The District provides fire and emergency medical services to the residents of the City of Miamisburg and Miami Township.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# **NOTE 1 - REPORTING ENTITY (continued)**

#### **Component Units**

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District.

Based on these criteria, the District has no component units.

### Jointly Governed Organizations and Public Entity Risk Pool

The District is a jointly governed organization between the City of Miamisburg and Miami Township. By-laws were adopted by the District and allow for a five-member governing Board of Trustees. The City appoints two trustees, the Township appoints two trustees and one trustee is selected by the total membership of the Board of Trustees. Funding for the District is provided by levy funds.

#### Public Entity Risk Pool

The District participates in one public entity risk pool, the Public Entities Pool of Ohio (PEP). Note 5 to the financial statements provides additional information for this entity.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on the cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

### **Basis of Presentation**

The District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-Wide Financial Statements* The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts, or other non-exchange transactions. All activities of the District are governmental activities.

The statement of net position presents the cash balances of the governmental activities of the District at year end. The statement of activities compares disbursements with program receipts for each of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

**Fund Financial Statements** During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### Fund Accounting

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the District's funds are categorized as governmental.

*Governmental Funds* The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

*General Fund* This fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

*EMS Fund* This fund accounts for charges for services receipts and expenditures related to the District's ambulance operations.

Grant Fund This fund accounts for receipts and expenditures related to Federal Grants.

**Debt Fund** This fund accounts for receipts and expenditures related to the payment of bonds, notes, leases and other debt related borrowings.

*Capital Improvement Fund* This fund accounts for any transfers from the General Fund or debt financing used for the purchase of capital assets.

# **Basis of Accounting**

The District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid and accrued liabilities and the related expenses) are not recorded in these financial statements.

# **Budgetary Process**

The Ohio Revised Code requires all funds to be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. Estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the District Fiscal Officer. The amounts reported as original budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts estimated to be received when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts estimated to be received at the time the final appropriations were passed by the Board.

*Encumbrances* The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be re-appropriated.

The appropriations resolution is the District's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the District. The legal level of control has been established at the fund level for all funds.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

#### **Deposits and Investments**

To improve cash management, cash received by the District is pooled and deposited. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Investments".

# Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- *Non-spendable* The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.
- *Restricted* Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.
- **Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of District Trustees. Those committed amounts cannot be used for any other purpose unless the District Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- *Assigned* Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.
- **Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Restricted Assets**

Cash and cash equivalents are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. No restricted assets were reflected as assets in the accompanying financial statements.

### **Inventory and Prepaid Items**

The District reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### Inter-fund Receivables/Payables

The District reports advances-in and advances-out for inter-fund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

### **Employer Contributions to Cost-Sharing Pension Plans**

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for healthcare benefits.

# Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds or other longterm obligations. Proceeds of debt and capital leases are reported when cash is received, or the capital lease is initiated, and principal and interest payments are reported when paid.

# Net position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net position reports restricted net position of \$1,215,619, none of which is restricted by enabling legislation.

The District's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net position is available.

#### Inter-fund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

### NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the General, EMS, Grant, Debt and Capital Improvement Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis).

### **NOTE 4 – DEPOSITS AND INVESTMENTS**

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. The State Treasurer's investment pool (STAR Ohio);
- 6. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.
- 7. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met; and
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# Deposits

Effective July 1, 2017, the Ohio Pooled Collateral System (OPCS) was implemented by the Office of the Ohio Treasurer of State. Financial institutions have the option of participating in OPCS or collateralizing utilizing the specific pledge method. The District maintains deposit accounts that are collateralized through the Ohio Pooled Collateral System (OPCS).

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$582,133 of the Districts bank balance of \$832,133 was covered by the Ohio Pooled Collateral System and \$250,000 was covered by FDIC.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### Investments

At year-end the District held investments with Star Ohio in the amount of \$4,426,872.

#### NOTE 5 – RISK MANAGEMENT

The District is exposed to various risks of property and casualty losses, and injuries to employees. The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# NOTE 5 – RISK MANAGEMENT (continued)

The District belongs to the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the District's policy. The Pool covers the following risks:

- General liability and casualty
- Public officials' liability
- Cyber
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially measured liability to pay those liabilities as of December 31:

2022

	2023
Cash and investments	\$43,996,442
Actuarial Liabilities	\$19,743,401

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS**

#### **Ohio Public Employees Retirement System**

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - District employees, other than full-time firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	M embers not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 52 with 15 years of service credit	Age 48 with 25 years of service credit	Age 48 with 25 years of service credit
	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
Formula:		
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
	2.5% of FAS multiplied by years of service for the first 25 years and 2.1%	2.5% of FAS multiplied by years of service for the first 25 years and 2.1%

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The table above provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three-member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS ACFR referenced above for additional information)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

		Sta	te		Public				
		and Local			Safety	,			
202	<b>3</b> Statutory Maximum Contribution Rates								
Employer		14	.0	%	18.1	%			
Employee**		10	.0	%	*		_		
202	<b>3</b> Actual Contribution Rates								
Emp	ployer:								
	Pension	14	.0	%	18.1	%			
	Post-employment Health Care Benefits***	0	.0		0.0				
Total Employer		14	.0	%	18.1	%			
Emp	bloyee	10	.0	%	12.0	%			
*	This rate is determined by OPERS' Board and has no maximum rate established by ORC.								
**	Member contributions within the combined plan are not used to fund the defined benefit								
	retirement allowance.								
***	This employer health care rate is for the traditional and combined plans. The employer								
	contribution for the member-directed plan is 4 percen						Í		

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District's contractually required contribution was \$16,123 for year 2023.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – Full-time District firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OP&F website at <u>www.op-f.org</u> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit (see OPF's ACFR referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the member's base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Firefighters		
2023 Statutory Maximum Contribution Rates			
Employer	24.00	%	
Employee	12.25	%	
2023 Actual Contribution Rates			
Employer:			
Pension	23.50	%	
Post-employment Health Care Benefits	0.50	%	
Total Employer	24.00	%	

Employer contribution rates are expressed as a percentage of covered payroll. The District's contractually required contribution to OP&F was \$1,468,315 for 2023.

# **NOTE 7 – POST-EMPLOYMENT BENEFITS**

#### Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' ACFR referenced below for additional information.

The Ohio Revised Code permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.0% of earnable salary and public safety and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2023, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2023 was 4.0 percent.

#### Ohio Police and Fire Pension Fund

Plan Description - The District contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

A retiree is eligible for the OP&F stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at <u>www.op-f.org</u>.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24% of covered payroll for police and fire employer units. The Ohio Revised Code states that employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

# **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2022, the portion of employer contributions allocated to health care was .5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

### Social Security

The District's part-time firefighters contribute to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2% of their gross salaries. The District contributed an amount equal to 6.2% of participants' gross salaries. The District has paid all contributions required through December 31, 2023.

#### NOTE 8 – DEBT

Prior to the revised comprehensive agreement in 2017, the District had leased its equipment from the City of Miamisburg and Miami Township. According to the prior agreement, the District leases all equipment except for the new firehouse for the flat rate of \$1 per year. For new equipment, the City and the Township entered into equipment leases on behalf of the District with the District paying for the equipment. All prior equipment leases have expired, and the equipment transferred to the District.

The comprehensive agreement allows the District to continue leasing its buildings for \$1 except for one fire station whose payment is equal to the debt service paid by the Township and reimbursed by the District.

The revised comprehensive agreement requires the District to lease its own equipment.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### **NOTE 8 – DEBT (Continued)**

During 2019, the District entered into a lease purchase agreement to purchase an ambulance for \$248,741 at a rate of 2.93%. Annual payments of \$54,205 began in 2020 and will end in 2024.

During 2022, the District entered into a lease purchase agreement to finance the purchase of an ambulance apparatus and related equipment for \$330,319 at a rate of 3.125%. Annual payments of \$72,226 began in 2023 and will end in 2027.

During 2023, the District entered into a lease purchase agreement to finance the purchase of an ambulance apparatus and related equipment for \$317,613 at a rate of 4.875%. Annual payments of \$85,246 began in 2023 and will end in 2026.

During 2021, the District entered into a lease purchase agreement to purchase 5 cardiac monitors for each ambulance in the amount of \$98,294 at a rate of 2.78%. Delivery of the monitors was delayed and will be received in 2023. Annual payments of \$21,326 will begin in 2023 and will end in 2027.

During 2021, the District authorized the acting fire chief to purchase an engine apparatus and related equipment for \$557,776. The authorization committed the District to place an order that could take over two years to fulfill. Financing for the engine is anticipated to be complete in 2024.

During 2023, the District authorized the fire chief to purchase an engine apparatus and associated equipment for \$720,000. The authorization committed the District to place an order that could take up to three years to fulfill. Financing for the engine is anticipated to be complete in 2026.

Amortization of the above debt, including interest, is scheduled as follows through 2030:

Year Ending 12/31/:	Fire Station 51 Lease Payment	2019 Ambulance Lease	2022 Ambulance Lease	2023 Ambulance Lease	Cardiac Monitors Lease
2024	261,244	54,205	72,226	85,246	21,326
2025	265,231	-	72,226	85,246	21,326
2026	268,869	-	72,226	85,247	21,326
2027	273,006	-	72,229	I	21,326
2028	277,612	-	-	-	-
2029-30	<u>373,709</u>				
Total	<u>\$1,719,671</u>	<u>\$54,205</u>	<u>\$288,907</u>	<u>\$255,739</u>	<u>\$85,304</u>

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### NOTE 9 – TAXES

Property Taxes include amounts levied against all real and public utility property located in the District. Property tax revenue received during 2023 for real and public utility property taxes represents collections of 2022 taxes.

2023 real property taxes are levied after October 1, 2023, on the assessed value as of January 1, 2024, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2023 real property taxes are collected in and intended to finance 2024.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2023 public utility property taxes which became a lien December 31, 2022, are levied after October 1, 2023, and are collected in 2024 with real property taxes.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the District. The County Auditor periodically remits to the District its portion of taxes collected.

## **NOTE 10 – CONTINGENT LIABILITIES**

The District participates in various grant programs. These programs may be subject to financial and compliance audits by the grantor or their representative. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2023

#### NOTE 11 – FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	EMS	Grant	Debt	Capital Imp	Total
Restricted for						
EMS		\$292,400				\$292,400
Grant		-	\$430,664			430,664
Debt				\$0		0
Capital					\$492,555	492,555
Total Restricted		\$292,400	\$430,664	\$0	\$492,555	\$1,215,619
Assigned to Outstanding Enc.	<u>\$47,599</u>					\$47,599
Unassigned	\$3,839,518					\$3,839,518
Total Fund Balance	<u>\$3,887,117</u>	\$292,400	\$430,664	\$0	\$492,555	\$5,102,736

## **NOTE 12 – SUBSEQUENT EVENTS**

On February 8, 2024, the Board authorized the fire chief to purchase a fire engine apparatus and a medic apparatus and associated equipment not to exceed \$1,000,000 and \$400,000, respectively. The authorization committed the District to place the order that will take up to six months to a year to fulfill. Financing for the two apparatus vehicles is anticipated to be complete in 2024 and payments will be over ten years.

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Statement of Net Position - Cash Basis December 31, 2022

	Governmental Activities
Assets	
Equity in Pooled Cash and Investments	\$1,502,129
Total Assets	\$1,502,129
Net Position	
Restricted for:	
Emergency Medical Services	\$420,725
Capital	330,723
Unrestricted	750,681
Total Net Position	\$1,502,129

Statement of Activities - Cash Basis For the Year Ended December 31, 2022

		Program C	ash Receipts	Net (Disbursements) Receipts and Changes in Net Position
	Cash Disbursements	Charges for Services	Operating Grants & Contributions	Governmental Activities
<b>Governmental Activities</b>				
Public Safety				
Salaries	\$5,955,984	\$900,662	\$5,037,656	(\$17,666)
Benefits	2,590,887	391,793	2,191,410	(7,684)
Contractual Services	1,025,964	155,146	867,775	(3,043)
Supplies and Materials	204,509	30,926	172,977	(606)
Travel & Transportation	10,013	1,514	8,469	(30)
Miscellaneous	7,500	1,134	6,343	(23)
Total Public Safety	9,794,857	1,481,175	8,284,630	(29,052)
Principal Retirement	235,342	35,588	199,055	(699)
Interest and Fiscal Charges	73,156	11,063	61,878	(215)
Total	\$10,103,355	\$1,527,826	\$8,545,563	(\$29,966)
Total Governmental Activities	\$10,103,355	\$1,527,826	\$8,545,563	(\$29,966)
		General Receipts		<b>***</b> *
		Investment Earnings		\$332
		Miscellaneous		319,778
		Total General Receipts	5	320,110
		Other Financing Sou	rces	
		Proceeds of Lease		330,391
		Change in Net Positior	1	620,535
		Net Position Beginning	g of Year	881,594
		Net Position End of Ye	ar	\$1,502,129

# Statement of Cash Basis Assets and Fund Balances Governmental Funds

December 31, 2022

	General	EMS	Capital Improvement	Total Governmental Funds
Assets				
Equity in Pooled Cash and Investments Total Assets	\$750,681 \$750,681	\$420,725 \$420,725	\$330,723 \$330,723	\$1,502,129 \$1,502,129
Fund Balances				
Restricted	\$0	\$420,725	\$330,723	\$751,448
Assigned	145,119	0	0	145,119
Unassigned	605,562	0	0	605,562
Total Fund Balances	\$750,681	\$420,725	\$330,723	\$1,502,129

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds

Governmental Funas	
For the Year Ended December 31, 2022	

	General	EMS	Capital Improvement	Total Governmental Funds
Receipts				
Charges for Services	\$0	\$1,527,826	\$0	\$1,527,826
Intergovernmental	8,544,916	647	0	8,545,563
Interest	0	0	332	332
Other	319,778	0	0	319,778
Total Receipts	8,864,694	1,528,473	332	10,393,499
Disbursements				
Current:				
Public Safety				
Salaries	4,555,984	1,400,000	0	5,955,984
Benefits	2,590,887	0	0	2,590,887
Contractual Services	1,025,964	0	0	1,025,964
Supplies and Materials	204,509	0	0	204,509
Travel & Transportation	10,013	0	0	10,013
Miscellaneous	7,500	0	0	7,500
Debt Service				
Principal Retirement	235,342	0	0	235,342
Interest and Fiscal Charges	73,156	0	0	73,156
Total Disbursements	8,703,355	1,400,000	0	10,103,355
<b>Other Financing Sources</b>				
Proceeds of Lease	0	0	330,391	330,391
Total Other Financing Sources	0	0	330,391	330,391
Net Change in Fund Balances	161,339	128,473	330,723	620,535
Fund Balances Beginning of Year	589,342	292,252	0	881,594
Fund Balances End of Year	\$750,681	\$420,725	\$330,723	\$1,502,129

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2022

	Budgeted A	Amounts		Variance with
	Original	Final	Actual	Final Budget
Receipts				
Intergovernmental	\$8,523,000	\$8,523,000	\$8,544,916	\$21,916
Other	320,000	320,000	319,778	(222)
Total receipts	8,843,000	8,843,000	8,864,694	21,694
Disbursements				
Current:				
Public Safety				
Salaries	4,527,000	4,690,765	4,555,984	134,781
Benefits	2,918,600	2,600,043	2,590,887	9,156
Contractual Services	1,173,000	1,193,488	1,090,650	102,838
Supplies and Materials	170,000	240,502	217,741	22,761
Travel & Transportation	20,000	14,620	10,709	3,911
Miscellaneous	7,500	7,500	7,500	0
Capital Outlay	50,000	143,705	66,504	77,201
Debt Service				
Principal Retirement	235,342	235,342	235,342	0
Interest and Fiscal Charges	73,158	73,158	73,156	2
Total Disbursements	9,174,600	9,199,123	8,848,473	350,650
Net Change in Fund Balance	(331,600)	(356,123)	16,221	372,344
Fund Balance Beginning of Year	519,026	519,026	519,026	0
Prior Year Encumbrances Appropriated	70,316	70,316	70,316	0
Fund Balance End of Year	\$257,742	\$233,219	\$605,563	\$372,344

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Emergency Medical Services Fund For the Year Ended December 31, 2022

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Receipts				
Charges for Services	\$1,300,000	\$1,300,000	\$1,527,826	\$227,826
Intergovernmental	2,600	2,600	647	(1,953)
Total receipts	1,302,600	1,302,600	1,528,473	225,873
Disbursements				
Current:				
Public Safety				
Salaries	1,300,000	1,400,000	1,400,000	0
Total Disbursements	1,300,000	1,400,000	1,400,000	0_
Net Change in Fund Balance	2,600	(97,400)	128,473	225,873
Fund Balance Beginning of Year	292,252	292,252	292,252	0
Fund Balance End of Year	\$294,852	\$194,852	\$420,725	\$225,873

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Capital Improvement Fund For the Year Ended December 31, 2022

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Other Financing Sources				
Proceeds of Lease	0	330,723	330,723	0
Total Other Financing Sources	0	330,723	330,723	0
Net Change in Fund Balance	0	330,723	330,723	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$330,723	\$330,723	\$0

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Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 1 - REPORTING ENTITY**

The constitution and laws of the State of Ohio establish the rights and privileges of the Miami Valley Fire District, Montgomery County, (the District), as a body politic and corporate. An agreement between the City of Miamisburg and Miami Township established the entity over a five-year period beginning May 30, 2012. On April 12, 2017, the City and Township executed a *Successor Comprehensive Agreement for the Provision of Fire Protection and Emergency Medical Services* to make the district permanent as prescribed in the 2012 agreement.

On November 8, 2022, the District passed an 11-mill property tax levy. The levy will allow the District to provide fire and emergency medical services to all citizens within the City and Township beginning January 1, 2023, independent of City and Township levies and contributions. Pursuant to the comprehensive agreement, if the Fire District Board of Trustees determines that additional funds are needed to meet the obligations of the District, the Board may petition the City of Miamisburg and Miami Township for additional funds.

A five-member Board of Trustees governs the District. The City and Township each appoint two of the trustees, with the remaining appointment made by the four members appointed by the City and the Township. The District provides fire protection and rescue services with the District and by contract to areas outside the District.

The by-laws provide for an Operational Oversight Committee which is occupied by the City Manager and Township Administrator. This committee will review and comment on budget proposals, personnel policy, and operational and procedural matters. The final budget is approved by the Fire District Trustees. The City or Township does not have any equity interest in the Miami Valley Fire District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. The District provides fire and emergency medical services to the residents of the City of Miamisburg and Miami Township.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 1 - REPORTING ENTITY (continued)**

#### **Component Units**

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District.

Based on these criteria, the District has no component units.

#### Jointly Governed Organizations and Public Entity Risk Pool

The District is a jointly governed organization between the City of Miamisburg and Miami Township. By-laws were adopted by the District and allow for a five-member governing Board of Trustees. The City appoints two trustees, the Township appoints two trustees and one trustee is selected by the total membership of the Board of Trustees. Funding for the District is provided by levy funds and general fund monies of the City and Township.

#### Public Entity Risk Pool

The District participates in one public entity risk pool, the Public Entities Pool of Ohio (PEP). Note 5 to the financial statements provides additional information for this entity.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on the cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

## **Basis of Presentation**

The District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-Wide Financial Statements* The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. All activities of the District are governmental activities.

The statement of net position presents the cash balances of the governmental activities of the District at year end. The statement of activities compares disbursements with program receipts for each of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

**Fund Financial Statements** During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund** Accounting

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the District's funds are categorized as governmental.

*Governmental Funds* The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

*General Fund* This fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

*EMS Fund* This fund accounts for charges for services receipts and expenditures related to the District's ambulance operations.

*Capital Improvement Fund* This fund accounts for any transfers from the General Fund or debt financing used for the purchase of capital assets.

#### **Basis of Accounting**

The District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid and accrued liabilities and the related expenses) are not recorded in these financial statements.

## **Budgetary Process**

The Ohio Revised Code requires all funds to be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. Estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the District Fiscal Officer. The amounts reported as original budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts estimated to be received when the original appropriations were adopted. The amounts estimated to be received at the time the final appropriations were passed by the Board.

*Encumbrances* The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be re-appropriated.

The appropriations resolution is the District's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the District. The legal level of control has been established at the fund level for all funds.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

#### **Deposits and Investments**

To improve cash management, cash received by the District is pooled and deposited. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Investments".

## Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- *Non-spendable* The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.
- *Restricted* Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.
- *Committed* The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of District Trustees. Those committed amounts cannot be used for any other purpose unless the District Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- *Assigned* Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.
- *Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Restricted Assets**

Cash and cash equivalents are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. No restricted assets were reflected as assets in the accompanying financial statements.

#### **Inventory and Prepaid Items**

The District reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### Inter-fund Receivables/Payables

The District reports advances-in and advances-out for inter-fund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for healthcare benefits.

## Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds or other longterm obligations. Proceeds of debt and capital leases are reported when cash is received, or the capital lease is initiated, and principal and interest payments are reported when paid.

#### Net position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net position reports restricted net position of \$751,448, none of which is restricted by enabling legislation.

The District's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net position is available.

#### Inter-fund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the General, EMS and Capital Improvement Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis).

#### **NOTE 4 – DEPOSITS AND INVESTMENTS**

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. The State Treasurer's investment pool (STAR Ohio);
- 6. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.
- 7. Bonds and other obligations of the State of Ohio, and , with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met; and
- 8. Certain banker's acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an mount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## Deposits

Effective July 1, 2017, the Ohio Pooled Collateral System (OPCS) was implemented by the Office of the Ohio Treasurer of State. Financial institutions have the option of participating in OPCS or collateralizing utilizing the specific pledge method. The District maintains deposit accounts that are collateralized through the Ohio Pooled Collateral System (OPCS).

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 4 – DEPOSITS AND INVESTMENTS (continued)**

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$1,045,695 of the District's bank balance of \$1,295,695 was covered by the Ohio Pooled Collateral System and \$250,000 was covered by FDIC.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposite being secured or a rate set by the Treasurer of State.

#### Investments

At year-end the District held a 6-month certificate of deposit in the amount of \$330,723 which includes interest of \$332. These lease funds will be used for the purchase of an ambulance during 2023. The interest rate for the certificate is 1.5% and it matures on April 14, 2023.

## NOTE 5 – RISK MANAGEMENT

The District is exposed to various risks of property and casualty losses, and injuries to employees. The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 5 – RISK MANAGEMENT (continued)

The District belongs to the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the District's policy. The Pool covers the following risks:

- General liability and casualty
- Public officials' liability
- Cyber
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially measured liability to pay those liabilities as of December 31:

	<u>2022</u>
Cash and investments	\$42,310,794
Actuarial Liabilities	\$15,724,479

# **NOTE 6 – DEFINED BENEFIT PENSION PLANS**

# **Ohio Public Employees Retirement System**

## Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - District employees, other than full-time firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 52 with 15 years of service credit	Age 48 with 25 years of service credit	Age 48 with 25 years of service credit
	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.1%
for service years in excess of 25	for service years in excess of 25	for service years in excess of 25

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three-member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS ACFR referenced above for additional information)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

		State		Public			
		and Local		Safety			
202	2 Statutory Maximum Contribution Rates						
Employer		14.0	%	18.1	%		
Employee**		10.0	%	*			
202	2 Actual Contribution Rates						
Emp	ployer:						
	Pension	14.0	%	18.1	%		
	Post-employment Health Care Benefits***	0.0		0.0			
Total Employer		14.0	%	18.1	%		_
Emp	bloyee	10.0	%	12.0	%		
*	This rate is determined by OPERS' Board and has no maximum rate established by ORC.						
** Member contributions within the combined plan are not used to fund the defined benefit							
	retirement allowance.						
***	This employer health care rate is for the traditional and combined plans. The employer contribution for the member-directed plan is 4 percent.						

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District's contractually required contribution was \$3,232 for year 2022.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – Full-time District firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OP&F website at <u>www.op-f.org</u> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit (see OPF's ACFR referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS (continued)**

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the member's base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows: Firefighters

	8
2022 Statutory Maximum Contribution Rates	
Employer	24.00 %
Employee	12.25 %
2022 Actual Contribution Rates	
Employer:	
Pension	23.50 %
Post-employment Health Care Benefits	0.50
Total Employer	24.00 %

Employer contribution rates are expressed as a percentage of covered payroll. The District's contractually required contribution to OP&F was \$1,402,471 for 2022.

## **NOTE 7 – POST-EMPLOYMENT BENEFITS**

#### Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' ACFR referenced below for additional information.

The Ohio Revised Code permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2022, state and local employers contributed at a rate of 14.0% of earnable salary and public safety and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2022, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2022 was 4.0 percent.

#### Ohio Police and Fire Pension Fund

Plan Description - The District contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

## **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

A retiree is eligible for the OP&F stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at <u>www.op-f.org</u>.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24% of covered payroll for police and fire employer units. The Ohio Revised Code states that that employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2021, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 7 – POST-EMPLOYMENT BENEFITS (continued)**

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

#### Social Security

The District's part-time firefighters contribute to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The District contributed an amount equal to 6.2 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2022.

#### NOTE 8 – DEBT

Prior to the revised comprehensive agreement in 2017, the District had leased its equipment from the City of Miamisburg and Miami Township. According to the prior agreement, the District leases all equipment except for the new firehouse for the flat rate of \$1 per year. For new equipment, the City and the Township entered into equipment leases on behalf of the District with the District paying for the equipment. All prior equipment leases have expired, and the equipment transferred to the District.

The comprehensive agreement allows the District to continue leasing its buildings for \$1 except for one fire station whose payment is equal to the debt service paid by the Township and reimbursed by the District.

The revised comprehensive agreement requires the District to lease its own equipment.

During 2019, the District entered into a lease purchase agreement to purchase an ambulance for \$248,741 at a rate of 2.93%. Annual payments of \$54,205 began in 2020 and will end in 2024.

During 2021, the District entered into a lease purchase agreement to purchase 5 cardiac monitors for each ambulance in the amount of \$98,294 at a rate of 2.78%. Delivery of the monitors was delayed and will be received in 2023. Annual payments of \$21,326 will begin in 2023 and will end in 2027.

During 2021, the District authorized the acting fire chief to purchase an engine apparatus and related equipment for \$557,776. The authorization committed the District to place an order that could take over two years to fulfill. Financing for the engine is anticipated to be complete in 2023 and payments will be over ten years.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 8 – DEBT (continued)**

During 2022, the District entered into a lease purchase agreement to finance the purchase of an ambulance apparatus and related equipment for \$330,319. The proceeds of the lease were placed in a certificate of deposit until such time the ambulance is received. The term of the lease is five years with payments beginning March 1, 2023, at a rate of 3.125%.

Amortization of the above debt, including interest, is scheduled as follows through 2030:

Year Ending 12/31/:	Fire Station 51 Lease Payment	2019 Ambulance Lease	Cardiac Monitors	2022 Ambulance Lease
2023	\$258,209	\$54,205	\$21,326	\$72,226
2024	261,244	54,205	21,326	72,226
2025	265,231	-	21,326	72,226
2026	268,869	-	21,326	72,226
2027	273,006	-	21,326	72,229
2028-30	<u>651,321</u>			
Total	<u>\$1,977,880</u>	<u>\$108,410</u>	<u>\$106,630</u>	<u>\$361,133</u>

## **NOTE 9 – CONTINGENT LIABILITIES**

The District is party to various legal proceedings seeking damages. District management is of the opinion that the ultimate disposition of the various claims and legal proceedings will not have a material effect, if any, on the financial statements of the District. The District also participates in various grant programs. These programs may be subject to financial and compliance audits by the grantor or their representative. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

## **NOTE 10 – CONTRACTUAL COMMITMENTS**

In March, 2022, the District signed a five-year contract with Civica North America, Inc. for software upgrades and related maintenance in the amount of \$89,000. Payment for the first three years will begin January 1, 2023 in the amount of \$22,953 and for years 2025 and 2026 the payment is \$10,070.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2022

## **NOTE 11 – FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	EMS	Capital Improvement	Total
Restricted for				
EMS		\$420,725		\$420,725
Capital		. ,	\$330,723	\$330,723
Total Restricted		\$420,725	\$330,723	\$751,488
Assigned to	<b></b>			<i><b>•</b> • • <b>•</b> • • • • • • • • • • • • • • </i>
Outstanding Enc.	<u>\$145,119</u>			\$145,119
Unassigned	\$605,562			\$605,562
	<u></u>			<del>_</del>
Total Fund Balance	<u>\$750,681</u>	\$420,725	\$330,723	\$1,502,129

#### **NOTE 12 – SUBSEQUENT EVENTS**

On January 12, 2023, the Board authorized the fire chief to purchase an engine apparatus and associated equipment not to exceed \$720,000. The authorization committed the District to place the order that will take up to six months to fulfill. Financing for the engine is anticipated to be complete in 2023 and payments will be over ten years.



65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Miami Valley Fire District Montgomery County 2710 Lyons Road Miamisburg, Ohio 45342

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the cash-basis financial statements of the governmental activities and each major fund of the Miami Valley Fire District, Montgomery County, Ohio (the District) as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 14, 2025, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Miami Valley Fire District Montgomery County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

February 14, 2025



#### MIAMI VALLEY FIRE DISTRICT

#### MONTGOMERY COUNTY

#### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/11/2025

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370